

GOVERNMENT OF TELANGANA
ABSTRACT

Public Servants – PR&RD Dept. – Allegations of irregularities in execution of work "Road from Y.Ramavaram to Gurthedu, West Godavari District" – Sri P.Y. Ramachandram, the then Deputy Executive Engineer, PRSD, Adateegala, West Godavari Dist., now working as Executive Engineer, PRI, Kothagudem - Disciplinary proceedings under Rule 20 of Telangana Civil Services (Classification, Control & Appeal) Rules, 1991 – Article of charges – Issued.

PANCHAYAT RAJ & RURAL DEVELOPMENT (VIG.I) DEPARTMENT

G.O.Rt.No. 186

Dated: 14-03-2017

ORDER:

It is proposed to hold an enquiry against Sri P.Y. Ramachandram, the then Deputy Executive Engineer, PRSD, Adateegala, West Godavari Dist., now working as Executive Engineer, PRI, Kothagudem, in accordance with the procedure laid down in Rule 20 of the Telangana Civil Services (Classification, Control & Appeal) Rules, 1991.

2. The substance of the imputations of misconduct or misbehavior in respect of which the enquiry is proposed to be held is set out in the enclosed statement of article of charges (Annexure-I). A list of documents by which and a list of witnesses by whom, the article of charges are proposed to be sustained are also enclosed (Annexure-II&III).

3. Sri P.Y. Ramachandram, the then Deputy Executive Engineer, PRSD, Adateegala, West Godavari Dist., now working as Executive Engineer, PRI, Kothagudem, is directed to submit within ten (10) days of the receipt of this order, a written statement of his defence.

4. Sri P.Y. Ramachandram, the then Deputy Executive Engineer, PRSD, Adateegala, West Godavari Dist., now working as Executive Engineer, PRI, Kothagudem, is informed that an enquiry will be held only in respect of article of those charges as are not admitted. He should, therefore, specifically admit or deny each article of charge.

5. Sri P.Y. Ramachandram, the then Deputy Executive Engineer, PRSD, Adateegala, West Godavari Dist., now working as Executive Engineer, PRI, Kothagudem, is further informed that if he does not submit his written statement of defence on or before the Period specified in Para 3 above or otherwise fails or refuses to comply with the provisions of Rule 20 of Telangana Civil Services (Classification, Control & Appeal) Rules, 1991 or the orders / directions issued in pursuance of the said rules, the Inquiring Authority may hold the inquiry against him ex-parte.

6. Sri P.Y. Ramachandram, the then Deputy Executive Engineer, PRSD, Adateegala, West Godavari Dist., now working as Executive Engineer, PRI, Kothagudem, is invited to Rule 24 of the Telangana Civil Services (Conduct) Rules, 1964, under which no Government Servant shall bring or attempt to bring any political or outside influence to bear upon any superior authority to further his interest in respect of matters pertaining to his service under the Government. If any representation is received on his behalf from another person in respect of any matter dealt within these proceedings, it will be presumed that Sri P.Y. Ramachandram, the then Deputy Executive Engineer, PRSD, Adateegala, West Godavari Dist., now working as Executive Engineer, PRI, Kothagudem, is aware of such a representation and that it has been made at his instance and action will be taken against him for violation of Rule-24 of the Telangana Civil Services (Conduct) Rules, 1964.

7. The receipt of this G.O. shall be acknowledged.

(BY ORDER AND IN THE NAME OF THE GOVERNOR OF TELANGANA)

S.P.SINGH
CHIEF SECRETARY TO GOVERNMENT &
SPECIAL CHIEF SECRETARY TO GOVERNMENT(FAC)

To

Sri P.Y. Ramachandram, the then Deputy Executive Engineer, PRSD, Adateegala, West Godavari Dist., now working as Executive Engineer, PRI, Kothagudem
through the Engineer-in-Chief, PR, Hyderabad

P.T.O.

::2::

The Engineer-in-Chief, PR, Hyderabad.

(in duplicate with a request to serve and return the dated acknowledgement copy)
SF/SC

//FORWARDED ::BY ORDER//

SECTION OFFICER

ANNEXURE –I

(Annexure to G.O.Rt.No.186, PR&RD (Vig.I) Dept., dt.14.03.2017)

STATEMENT OF ARTICLES OF CHARGE FRAMED AGAINST SRI P.Y RAMACHANDRAM, THE THEN DEPUTY EXECUTIVE ENGINEER, PRSD, ADATEEGALA, WEST GODAVARI DIST. NOW WORKING AS EXECUTIVE ENGINEER, PRI, KOTHAGUDEM

CHARGE:

That Sri P.Y. Ramachandram, DEE previously working at PRSD, Addateegala, W.Godavari Dist. now working Executive Engineer, PRI Kothagudem has misused his official position for his personal gain and prepared DPR without following the guidelines stipulated, executed certain items which are not approved by the competent authority, proposed huge deviations for certain items in the working estimate for the work "Road from Y.Ramavaram to Gurthedu, W.Godavari Dist., resulting huge misappropriation of grant in contravening the TCS (Conduct) Rules, 1964.

BASIS:-

The work R/f Y.Ramavaram to Gurthedu, E.G Dist was administratively sanctioned for Rs.248.56 Lakhs vide G.O.Rt.No.280, Dt:01.03.07 of PR&RD (Progs.II) Dept., under 5% PMGSY (LWE) Grant. Later, revised administrative sanction was accorded by the Govt., vide G.O.Rt.No.516, Dt:19.11.07 of PR&RD (Progs.II) Dept., for Rs.278.39 Lakhs. After technically sanctioned, the Govt. have issued permission to execute the work departmentally, since tenders were called for seven times in old SSR and five times in SSR 07-08 were not responded. The DRP was prepared and submitted to STA and the same was cleared by the STA. The work was grounded by the filed staff.

After executing the work departmentally, the above Deputy Executive Engineer has prepared working Estimate No.1 with the following major deviations without intimate/approval from the competent authority.

Sl. NO	As per original Sanctioned Estimate	As per Working Estimate No.1	Amount excess /less
1	Length of the Road is 2/0 to 15/0 and in recast estimate it was 2/0 to 12/4 i.e 10.4 Kms	Length of the road proposed from 2/0 to 15/0 i.e 13Kms.	
2	There is no provision for jungle clearance	Now proposed is 111,020 Sqm	+1,77,632
3	Earthwork for widening with side earth is 65,050 cum	Now proposed is 2,23,500 cum	+81,53128
4	EW Excavation in hard rock was not sanctioned.	Now proposed is 21,252.52 Cum	+36,50,120
5	EW cutting and filling with carted earth from 100 mts away distance was not sanctioned.	Now proposed is 30,888.74 Cum	+9,68,362
6	G.S.B from Km 2/0 to 12/4 i.e 6.318 cum (Rate is Rs.640.10/-)	Now proposed is from Km 2/0 to 15/0 i.e 7,764 cum (rate is reduced to Rs.379.20/-)	-11,00,043
7	Gravel Shoulders from Km 2/0 to 12/4 i.e 4,680 Cum	Not provided due to paucity of funds	-15,81,600
8	CD works not provided in the original estimate	Now they proposed 1. Single vented submersible bridges-4 Nos.	+50,50,000
		2) 1000mm dia RCC pipe culverts-13 Nos	+22,10,000
		3) CC retaining wall for a length of 50 mts	+5,70,000
9	WBM Gr.II from Km 2/0 to 12/4 i.e 2,925 cum	Not provided due to paucity of funds	-51,45,075
10	WBM Gr.II from Km 2/0 to 12/4 i.e 2,925 Cum	Not provided due to paucity of funds	-56,37,499

11	Prim coat, Tack coat, OGPC and Seal coat from Km 2/0 to 12/4 i.e., 34,000 sqm.	Not provided due to paucity of funds	-68,87,400
12	Road Furniture not provided	Now proposed	-76,000
13	LS provisions not proved	Now Proposed	-35,1619

The following charges are made by the above Dy.EE without intimation/approval from the competent authority with reference to the original sanctioned estimate, which shows gross negligence on the legitimate duties.

- A. The length of the road was changed in the working Estimate.
- B. SI.No.2,8,12&13 were not provided in the original Estimate, but the field staff have provided in the working estimate.
- C. SI.No.3,4&5 were proposed with Excess quantity and excess amount.
- D. SI.No.6 i.e for GSB, the data was changed and reduced the rate and shows the savings of Rs.11,0043/-
- E. SI.No.7,9,10 and 11 items were deleted in the working estimate.

Again, the above Dy.EE as prepared working Estimate No.2 with the following provisions without approval from the competent authority with reference to the sanctioned estimate and working Estimate No.1 i.e., quantities are changed for items No.2 to 8 & SI.No.14 and 15 are included additionally which shows his gross negligence on legitimate duties.

SI NO.	Item of the work	Quantity	Amount in Rs.
1	Jungle Clearance.	111020.00 sqm	177632
2	Earth work using side earth.	61568.73cum	3324711
3	EW excavation using machine Cutting.	74374.79 Cum	2565930
4	EW excavation in hard rock.	3765.54Cum	2364231
5	EW cutting and pushing the earth Up to a distance of 100mts.	13285.27Cum	541893
6	GSB-10% chips, 30% stone dus and 60% gravel.	7764.00Cum	2944109
7	Gravel shoulders	1591.00Cum	603307
8	WBM Grade.II.	2223.00Cum	3510784
9	Single Vented submergible bridges	4 Nos	5050000
10	RCC Pipe culverts.	10 Nos	1775000
11	CC Retaining Wall.	650 Meters	1730000
12	Road Furniture.		54000
13	D.P.R Charges.		130000
14	Forest clearance charges.		3000000
15	Unforeseen Items.		67403
TOTAL WORKING ESTIMATE NO.2			2,78,39,000

The Chief Engineer, Vig&QC, Hyderabad has identified following lapses in the Execution of the above work.

- a) EW excavation for formation of embankment was sanctioned from Km 2/0 to 12/4, but executed from Km, 2/0 to 15/4.
- b) Earth work excavation in hard rock and boulders more than 3.0 cum required blasting under 296 a (ii) was not sanctioned in the original estimate, but executed 987.95 Cum and payment was also made for Rs.3,60,355/- which was not approved by the competent authority.
- c) Earth work excavation in hard rock and boulders more than 3.0 Cum required blasting under 256 a(ii) was not sanctioned in the original estimate, but executed 998.94 Cum and payment was also made for Rs.2,88,144/- which was not approved by the competent authority.

Contd....on page 3.

::3::

- d) Earth work excavation in fissured and fractured rock required blasting under 252 a (ii) was not sanctioned in the original estimate, but executed 993.92 Cum and payment was also made for Rs.1,30,899/- which was not approved by the competent authority.
- e) The works was entrusted departmentally and vouchers from earth movers and musters are maintained by the field staff. But, musters are not verified by any mastery or departmental persons in charge of the work.
- f) The payment was made by the E.E, PR, Kakinada to the Assistant Engineer, PR, Addatheegala on 07.05.08, where as the Assistant Engineer, has cleared the vouchers and musters on 25.02.08 i.e., prior to sanction, the Assistant Engineer has made payments to the musters which is not possible. The above DY.EE has not reported to the higher authorities in this regard and colluded with the Assistant Engineer.

The Govt., vide Memo No.19404/Progs.II (2)/2009-5, Dt:31.03.2011 have identified the following lapses against the above Assistant Engineer in execution of the above work.

- a. Certain items were executed and payment also made for which there is no provision made in the original estimate and not approved by the competent authority, which is gross irregularity.
- b. As seen from the copies of Muster Rolls, the period of execution is from 20.01.2008 to 19.02.2008 i.e., about 30 days. The gross amount was Rs.42,80,654/- and net amount of Rs.29,89,264/- and how the concerned Assistant Engineer mobilize such huge amount and spend in a such a short period. The above Dy.EE has failed to intimate the same to the higher authorities.
- c. There is no proper DRP was prepared by the field staff, since major Deviations are proposed in the working estimate. In working estimate No.1, it was proposed to execute up to GSB for Rs.2,78,39,000/- for the same amount it was proposed to execute up to WBM Gr.II level in working estimate.2. Vig&QC report suggests to execute up to BT standards up to a length of 4/8 Kms only.
- d. There is prima facie appears that not only serious irregularities have taken place in this work, but an attempt was also made to further misappropriation of Rs.198.09 Lakhs by wrongly reporting the completion of GSB from Km 2/0 to 15/0.

Thus, it clearly proves that Sri P.Y. Ramachandram, the then DEE has deliberately prepared DPR without following guidelines for the personal gain. After sanction of DPR by the STA the work was entrusted departmentally and at the time of execution, the above Dy.EE has not brought to the notice to the higher officers about the deviations and simply prepared working estimate No.1 and 3 with huge deviations and submitted for sanction which shows his gross negligence on his part. The above Dy.EE has executed the items which are not sanctioned by the competent authority and increased/decreased the quantities in the working estimate in contravention of TCS (Conduct) Rules, 1964.

S.P.SINGH
CHIEF SECRETARY TO GOVERNMENT &
SPECIAL CHIEF SECRETARY TO GOVERNMENT(FAC)

SECTION OFFICER

ANNEXURE –II

(Annexure to G.O.Rt.No.186, PR&RD (Vig.I) Dept., dt.14.03.2017)

LIST OF DOCUMENTS BY WHICH THE ARTICLES OF CHARGE FRAMED AGAINST SRI P.Y RAMACHANDRAM, THE THEN DEPUTY EXECUTIVE ENGINEER, PRSD, ADATEEGALA, WEST GODAVARI DIST. NOW WORKING AS EXECUTIVE ENGINEER, PRI, KOTHAGUDEM ARE PROPOSED TO BE SUSTAINED.

1. LR.No.QC.12/V&QC/EG/09, Dt:24.05.2010 of CE, Vig&QC, Hyderabad.
2. Govt.Memo No.19404/Progs.II(2)/2009-3, Dt:24.06.2010 of PR&RD (Progs.II) Dept.
3. Lr.No.QC.12.V&QC/EG/09, Dt:29.07.2010 of CE, Vig&QC, Hyderabad.
- 4.Govt. Memo No.19404/Progs.II(2)/2009-5, Dt:31.03.2011 of PR&RD (Progs.II)Dept.

S.P.SINGH
CHIEF SECRETARY TO GOVERNMENT &
SPECIAL CHIEF SECRETARY TO GOVERNMENT(FAC)

SECTION OFFICER

ANNEXURE –III

(Annexure to G.O.Rt.No.186, PR&RD (Vig.I) Dept., dt.14.03.2017)

LIST OF WITNESSES BY WHOM THE ARTICLES OF CHARGE FRAMED AGAINST SRI P.Y RAMACHANDRAM, THE THEN DEPUTY EXECUTIVE ENGINEER, PRSD, ADATEEGALA, WEST GODAVARI DIST. NOW WORKING AS EXECUTIVE ENGINEER, PRI, KOTHAGUDEM ARE PROPOSED TO BE SUSTAINED.

- Nil-

S.P.SINGH
CHIEF SECRETARY TO GOVERNMENT &
SPECIAL CHIEF SECRETARY TO GOVERNMENT(FAC)

SECTION OFFICER